# Performance and Audit Scrutiny Committee



| Title of Report:     | Mid-Year Treasury Management Report 2018/19 and Investment Activity 1  |                  |  |
|----------------------|--|------------------|--|
|                      | April to 30 Se   | eptember 2018    |  |
| Report No:           | PAS/FH /18/040   |                  |  |
| Report to and dates: | Performance and Audit Scrutiny Committee  28 November 2018   |                  |  |
|                      | Joint Executive (Cabinet) Committee  | 11 December 2018 |  |
|                      | Council  | 19 December 2018 |  |
| Portfolio holder:    | Councillor Stephen Edwards Portfolio Holder for Resources and Performance Tel: 01799 530325 Email: stephen.edwards@forest-heath.gov.uk                 |                  |  |
| Lead officer:        | Greg Stevenson Service Manager (Finance and Performance)  Tel: 01638 719245  Email: gregory.stevenson@westsuffolk.gov.uk                               |                  |  |
| Purpose of report:   | To present the Council's Mid-Year Treasury Management Report summarising the investment activity for the period 1 April to 30 September 2018           |                  |  |
| Recommendation:      | Performance and Audit Scrutiny Committee:  It is <a href="RECOMMENDED">RECOMMENDED</a> that the Committee:  Make recommendations as appropriate to the |                  |  |
|                      | Joint Executive (Cabinet) Committee and Council regarding the approval of the Mid-Year Treasury Management Report for 2018-2019.                       |                  |  |

| Key Decision:                         | Is this<br>definit     | ,  | Decision a  | and, if so, i                         | under which                         |
|---------------------------------------|------------------------|--|---|---------------------------------------|-------------------------------------|
| (Check the appropriate                | box Yes it             | Yes, it is a Key Decision - □                |   |                                       |                                     |
| and delete all those that not apply.) | t do   '               | No, it is not a Key Decision - ⊠             |   |                                       |                                     |
|                                       |                        | _  |   |                                       |                                     |
| Consultation:                         |                        | 1  | •   | anagement<br>in consulta              | activities are                      |
|                                       |                        |  |   |                                       | ouncil's appointed                  |
|                                       |                        |  | -   | •                                     | n investments) and                  |
|                                       |                        |  |   |                                       | t information obtained              |
|                                       |                        | fror   | n other i   | nvestment                             | brokers and                         |
|                                       |                        | eco  | nomic co  | mmentato                              | rs. Any changes in                  |
|                                       |                        | stra   | ategies a   | nd policies                           | are subject to                      |
|                                       |                        |  | -   |                                       | ant Director                        |
|                                       |                        |  |   |                                       | mance), Joint                       |
|                                       |                        |  |   | Cabinet) C                            | ommittee and full                   |
| A111'1'                               | (-)                    |  | ıncil.  | · · · · · · · · · · · · · · · · · · · |                                     |
| Alternative option                    | i(s):                  |  |   | _                                     | ement of Council                    |
|                                       |                        |  |   |                                       | lly considered within anagement and |
|                                       |                        | 1  |   | •                                     | This includes key                   |
|                                       |                        | 1  |   |                                       | f the Council's                     |
|                                       |                        |  | _   | •                                     | uation of in-house                  |
|                                       |                        | 1  |   |                                       | and the approach to                 |
|                                       |                        | be   | adopted   | in establish                          | ning the credit                     |
|                                       |                        | woı  | thiness o   | of potential                          | counterparties. The                 |
|                                       |                        | changing nature of the economic climate      |   |                                       |                                     |
|                                       |                        | requires that these key areas are subject to |   |                                       | areas are subject to                |
| Implications:                         |                        | on-  | going rev   | /iew.                                 |                                     |
| Are there any <b>finar</b>            | ocial implica          | tions?                                       | Yes ⊠   | No □                                  |                                     |
| If yes, please give of                | •                      | cions.                                       | <ul> <li>Please refer to the main report</li> </ul>                                     |                                       |                                     |
| Are there any <b>staff</b>            |                        | ions?  | Yes □ No ⊠  |                                       |                                     |
| If yes, please give of                |                        |  | •   |                                       |                                     |
| Are there any <b>ICT</b> i            | mplications?           | ' If   | Yes □   | No ⊠                                  |                                     |
| yes, please give det                  | ails                   |  | •   |                                       |                                     |
| Are there any legal                   | and/or po              | licy   | Yes ⊠ No □  |                                       |                                     |
| implications? If yes,                 | , please give          | !  | This report is in-line with the   |                                       |                                     |
| details                               |                        |  | Treasury Management Practice 6,   |                                       |                                     |
|                                       |                        |  | (TMP6), of the Treasury   |                                       |                                     |
|                                       |                        |  | Management Code of Practice, which  |                                       |                                     |
|                                       |                        | requires a mid-year monitoring               |   |                                       |                                     |
|                                       |                        |  | report to be submitted to Council by 31 December each year                              |                                       |                                     |
|                                       |                        |  |   | ecember (                             | sacii yeai                          |
| Are there any <b>equa</b>             |                        | ions?  | Yes □ No ⊠  |                                       |                                     |
| If yes, please give of                |                        |  | •   |                                       |                                     |
| Risk/opportunity                      | assessmen              | ıt:  | (potential hazards or opportunities affecting corporate, service or project objectives) |                                       |                                     |
| Risk area                             | Inherent le            | vel of                                       | Control   |                                       | Residual risk (after                |
|                                       | risk (before controls) |  |   |                                       | controls)                           |
|                                       | 231101313              |  |   |                                       |                                     |

| Fluctuations in interest rates or in projected cash flows having significant impact on budgeted investment income. | High | Spread of investments for periods of up to two years. Budget monitoring and quarterly performance reports.   | Medium |
|--|------|--|--------|
| Bank / building society failure resulting in loss of Council funds.  | High | Use of CDCM/Tradition advice on counterparty credit ratings (based on Fitch and Moody ratings) and the setting of lending limits. Use of nonrated building societies based on asset base and additional credit checks. | Medium |
| Ward(s) affected:  |      | All Wards  |        |
| Background papers: (all background papers are to be published on the website and a link included)                  |      | Annual Treasury Management and Investment Strategy – 2018/19 (COU/FH/18/003)   |        |
| Documents attached:  |      | None   |        |

## 1. Mid-Year monitoring report 2018/2019

### **Investment Activity: 1 April to September 2018**

- 1.1.1 The total amount invested at 1 April 2018 was £16.005m and at 30 September 2018 £19.800m. The increase in balances over this period was due primarily to timing differences in respect of the collection of local taxes (Council Tax and Non Domestic Rates), the payment of precepts (i.e. to Suffolk County Council, Suffolk Police and central government) and changes in the profile of the Capital Programme.
- 1.1.2 The 2018/19 Annual Treasury Management and Investment Strategy (report PAS/FH/18/009 refers) sets out the Council's projections for the current financial year. The budget for investment income in 2018/19 is £224,000 which is based on a 0.75% target average rate of return on investments.
- 1.1.3 As at the end of September 2018 interest actually earned during the first quarter of the financial year amounted to £62,722 (average rate of return of 0.676%) against a profiled budget for the period of £112,000; a budgetary deficit of £49,278. This budgetary deficit was due to lower cash balances as a result of re-phasing of some income generating projects. These projects were budgeted to be funded through external borrowing which would have temporarily boosted the cash balances and resultant interest. In addition investments were made on a shorter term basis for liquidity resulting in lower yields.
- 1.1.5 The table below summaries the interest earned and the average rate of return achieved and compares this with the 3 month LIBOR average.

| INTEREST EARNED & AVERAGE RATE OF RETURN SUMMARY |                  |                    |           |  |
|--|------------------|--------------------|-----------|--|
|  | Total<br>Average | Average<br>Rate of | Interest  |  |
| Investment Category                              | Investment       | Return (%)         | Earned    |  |
| City Deposit Cash Managers                       | 2,000,000        | 0.798%             | 4,328.10  |  |
| Temporary Investments                            | 1,179,341        | 0.699%             | 39,820.27 |  |
| Lloyds 95 Day Account                            | 2,460,705        | 0.767%             | 9,459.53  |  |
| NatWest LSA                                      | 61,130           | 0.062%             | 18.96     |  |
| Barclays FIBCA                                   | 2,035,600        | 0.400%             | 4,082.36  |  |
| Santander 180 Day Account                        | 1,000,000        | 0.700%             | 3,509.59  |  |
| Santander 95 Day Account                         | 500,000          | 0.600%             | 1,504.11  |  |
| Total Overall Average                            | 0.676%           |                    |           |  |
| Total Interest Earned - 1                        | 62,722.92        |                    |           |  |
|  | 0.686%           |                    |           |  |

1.1.6 The table below summarises the investment activities during the period:

| TREASURY MANAGEMENT - INVESTMENT ACTIVITY SUMMARY |            |  |  |  |
|---|------------|--|--|--|
|   | 2018/19    |  |  |  |
| Opening Balance 01 April 2018                     | 16,005,000 |  |  |  |
| Investments made during the year (including       |            |  |  |  |
| transfers to business reserve accounts)           | 25,300,000 |  |  |  |
| Sub Total   | 41,305,000 |  |  |  |
| Investments realised during the year (including   |            |  |  |  |
| withdrawals from business reserve accounts)       | 21,505,000 |  |  |  |
| Closing Balance 30 September 2017                 | 19,800,000 |  |  |  |

1.1.7 The table below shows the list of investments held as at 30 September 2018:

| INVESTMENTS HELD AS AT 30 SEPTEMBER 2018 |            |          |          |          |  |
|--|------------|----------|----------|----------|--|
| Counterparty                             | Principal  | Interest | Date     | Date     |  |
|  | Amount     | Rate     | Loaned   | Returned |  |
| National Counties B/Soc                  | 1,000,000  | 0.84%    | 09/02/18 | 19/11/18 |  |
| Yorkshire B/Soc                          | 1,500,000  | 0.57%    | 15/05/18 | 19/11/18 |  |
| Newcastle B/Soc                          | 1,500,000  | 0.80%    | 18/06/18 | 19/03/19 |  |
| Newcastle B/soc                          | 1,000,000  | 0.77%    | 25/06/18 | 21/01/19 |  |
| Principality B/Society                   | 1,500,000  | 0.59%    | 02/07/18 | 22/10/18 |  |
| Nationwide B/soc                         | 2,500,000  | 0.68%    | 13/07/18 | 02/01/19 |  |
| Principality B/Soc                       | 1,000,000  | 0.60%    | 23/07/18 | 29/10/18 |  |
| Nottingham B/Soc                         | 1,000,000  | 0.85%    | 01/08/18 | 15/02/19 |  |
| Leeds B/Soc                              | 1,500,000  | 0.77%    | 15/08/18 | 22/03/19 |  |
| Nottingham B/Soc                         | 1,000,000  | 0.77%    | 24/08/18 | 19/12/18 |  |
| Yorkshire B/Soc                          | 1,000,000  | 0.71%    | 03/09/18 | 23/10/18 |  |
| Lloyds 95 Day Account                    | 2,400,000  | 0.80%    | 95 day   | notice   |  |
| Santander 180 Day                        | 1,000,000  | 0.70%    | 180 day  | notice   |  |
| Santander 95 Day                         | 500,000    | 0.60%    | 95 day   | notice   |  |
| Barclays FIBCA                           | 1,400,000  | 0.40%    | Call     |          |  |
| TOTAL                                    | 19,800,000 |          |          |          |  |

1.1.8 The table below shows a summary of the funds held as at 30 September 2018:

| SUMMARY OF FUNDS HELD*            |             |  |  |
|-----------------------------------|-------------|--|--|
| Fund                              | £           |  |  |
| Revenue Reserves                  | £14,624,838 |  |  |
| Capital Receipts Reserves         | £2,624,835  |  |  |
| General Funds Reserve             | £2,000,217  |  |  |
| Cashflow Balances                 | £550,110    |  |  |
| <b>Total Value of Investments</b> | £19,800,000 |  |  |

<sup>\*</sup> Further details of funds held by the Council can be found in the Quarterly Budget Outturn Reports presented to Performance and Audit Scrutiny committee.

## 2. Borrowing and Capital Costs

- 2.1.1 The 2018/19 Budget has new assumptions on borrowing for capital projects included within it. This borrowing was based around seven specific projects, including:
  - West Suffolk Operational Hub
  - Mildenhall Hub
  - Barley Homes Loan facility
  - Investing in our Growth Agenda Fund

There is also the long-standing £4.0m loan relating to the Newmarket Leisure Centre and £2.29m of internal borrowing relating to the purchase of the Toggam Solar Farm (see 1.6.3 for further details).

The detail on these Budgets is laid out below:

| SUMMARY OF CAPITAL BORROWING BUDGET 2018/19 (including c/f amounts) |             |  |                     |  |
|---|-------------|--|---------------------|--|
| Project   | Borrowing   | Minimum<br>Revenue<br>Provision<br>(MRP) | Interest<br>Payable |  |
| West Suffolk<br>Operational Hub                                     | £2,585,263  | £0                                       | £0                  |  |
| Mildenhall Hub*   | £4,560,000  | £0                                       | £0                  |  |
| Mildenhall<br>Swimming Pool   | £24,000     | £0                                       | £0                  |  |
| The Flowerpot –<br>Brandon *  | £50,000     | £0                                       | £0                  |  |
| Wellington Street Pedestrian Scheme – Newmarket *                   | £150,000    | £0                                       | £0                  |  |
| Barley Homes –<br>Loan Facility *                                   | £1,695,750  | £0                                       | £0                  |  |
| Investing in our<br>Growth Fund                                     | £20,000,000 | £600,000                                 | £412,500            |  |
| Newmarket<br>Leisure Centre<br>(relating to £4m<br>from 2008)       | £4,000,000  | £122,250                                 | £169,600            |  |
| Toggam Solar<br>Farm (amount<br>carried forward<br>from 2017/18)    | £2,290,041  | £436,000                                 | £202,000            |  |
| Total   | £35,355,054 | £1,158,250                               | £784,100            |  |

<sup>\*</sup>These projects were originally to be funded from capital receipts, however the Council took advantage of utilising capital receipts available at the time to finance the solar farm projects – creating additional (albeit temporary) savings in borrowing costs. The borrowing costs to fund these projects sits within the Toggam Solar Farm line.

2.1.2 The position on each of these projects for the full year of 2018/19 is forecast as below:

| SUMMARY OF CAPITAL BORROWING Q2 FORECAST FOR 2018/19         |                       |  |  |                     |
|--|-----------------------|--|--|---------------------|
| Project  | External<br>Borrowing | Use of Available Revenue Reserves (in place of External Borrowing) | Minimum<br>Revenue<br>Provision<br>(MRP) | Interest<br>Payable |
| West Suffolk<br>Operational<br>Hub                           | £0                    | £2,585,263   | £0 **                                    | £0                  |
| Mildenhall<br>Hub  | £0                    | £500,000   | £0 **                                    | £0                  |
| Mildenhall<br>Swimming<br>Pool*                              | £0                    | £0   | £0                                       | £0                  |
| The<br>Flowerpot –<br>Brandon *                              | £0                    | £0   | £0                                       | £0                  |
| Wellington<br>Street<br>Pedestrian<br>Scheme –<br>Newmarket* | £0                    | £0   | £0                                       | £0                  |
| Barley<br>Homes*   | £0                    | £27,500  | £0                                       | £0                  |
| Investing in our Growth Fund                                 | £0                    | £741,300   | £18,531                                  | £0                  |
| Newmarket<br>Leisure<br>Centre                               | £4,000,000            | £0   | £117,528                                 | £169,600            |
| Toggam<br>Solar Farm   | £0                    | £2,290,041   | £91,602                                  | £0                  |
| Total  | £4,000,000            | £6,144,104   | £227,661                                 | £169,600            |

<sup>\*</sup>These project budgets are now not expected to be spent/spent in full in 2018/19, they may be carried forward into 2019/20

This forecast position for the Investing in our Growth Fund has moved due to the following reason:

- £0.74m of the Growth Fund being invested in 113 High Street Newmarket which was funded by internal borrowing.
- Lack of investment opportunities to utilise the Investment in our Growth Fund
- 2.1.3 As opportunities for growth fund investment arise the borrowing and MRP position will be reviewed as each business case is developed.

<sup>\*\*</sup> MRP is not charged until the asset goes into operation, neither West Suffolk Operational Hub nor Mildenhall Hub are expected to be operational in 2018/19

- 2.1.4 The impact of utilising internal funds is a reduction in forecast interest payable in 2018/19.
- 2.1.5 As at the end of Q2 there has been no requirement to borrow externally over and above the £4.0m Barclays loan. Therefore the only interest payable for Quarter 1 is the £169,600 relating to this.

### 2.2 Other Market Considerations

- 2.2.1 With uncertainty still surrounding the Brexit negotiations, the financial markets still remain volatile with low rates of return still being offered by the banks and building societies. The treasury team will continue to closely monitor the situation and provide undated information as it becomes available.
- 2.2.2 Market Analysts have recently revised their prediction on base rate, with the majority moving back to possibility a rise until the second quarter of 2019, which is likely to have an adverse effect on the Council's average rate of return. Treasury management performance will continue to be closely monitored.

# 2.2 **Borrowing and Temporary Loans**

2.2.1 Below is a summary of the borrowings and temporary loans as at 30 September 2018;

| BORROWINGS AND TEMPORARY LOANS                         |            |               |  |  |
|--|------------|---------------|--|--|
| Lender / Loan number Balance outstanding Maturity date |            |               |  |  |
| Barclays Loan  | £4,000,000 | 31 March 2078 |  |  |
| 1557   | £1,000     | 7 Days Notice |  |  |
| 1735   | £1,000     | 7 Days Notice |  |  |